

## Message Text

PAGE 01 BERLIN 01873 171402Z

44

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-05 L-01

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 ACDA-05 IO-04 NIC-01 SAJ-01 OMB-01 TRSE-00

DRC-01 HUD-01 DOTE-00 /068 W  
----- 022968

R 171315Z OCT 74

FM USMISSION BERLIN

TO SECSTATE WASHDC 4179

INFO AMEMBASSY BONN

USMISSION NATO

CINCEUR

CINCUSAFE

CINCUSAREUR

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

C O N F I D E N T I A L BERLIN 1873 SECTION 1 OF 2

CINCEUR FOR POLAD; CINCUSAFE FOR POLAD;  
CINCUSAREUR FOR POLAD

E.O. 11652: GDS

TAGS: PGOV, WB, GE, GW

SUBJECT: STATUS REPORT ON SENAT/GDR NEGOTIATIONS

REF: BERLIN 1713

1. SUMMARY. SEVEN DIFFERENT NEGOTIATIONS BETWEEN  
SENAT AND GDR OFFICIALS ARE NOW UNDERWAY. WHILE SOME  
ARE STALLED, OVERALL PICTURE IS ONE OF SLOW PROGRESS.  
TO EXTENT PATTERN IS DISCERNIBLE, GDR TENDS TO  
INJECT POLITICS INTO THOSE NEGOTIATIONS IN WHICH  
IT HAS LEAST INTEREST WHILE BARGAINING HARD BUT  
CONSTRUCTIVELY WHEN AGREEMENT IS MORE IN GDR DIRECT  
CONFIDENTIAL

PAGE 02 BERLIN 01873 171402Z

INTEREST E.G., LIKELY TO BRING IN HARD CURRENCY RECEIPTS.  
SENAT HAS KEPT ALLIED MISSIONS INFORMED OF PROGRESS  
IN THEIR TALKS WHICH, TAKEN TOGETHER, ARE OF MAJOR  
IMPORTANCE TO BERLIN'S MORALE AND VIABILITY. END

SUMMARY.

2. FOLLOWING IS CURRENT STATUS OF PRINCIPAL SENAT/GDR  
NEGOTIATIONS NOW UNDERWAY:

A. VISITS. BEGINNING IN 1972, AND CONTINUING ON A MONTHLY BASIS, COMMISSIONERS ESTABLISHED UNDER ARTICLE 8 OF SENAT-GDR VISITS ARRANGEMENT, KUNZE OF SENAT CHANCELLERY AND MITDANK OF GDR MFA, MEET TO DISCUSS PROBLEMS INVOLVING VISITS OF WEST BERLINERS TO EAST BERLIN AND GDR. TO DATE, FIFTY-FOUR SUCH TALKS HAVE BEEN HELD. EAST GERMANS HAVE FROM TIME TO TIME TRIED UNSUCCESSFULLY TO INJECT POLITICAL ISSUES NOT RELATED TO VISITS INTO DISCUSSION.

B. SPANDAU LOCK. BEGINNING IN NOVEMBER 1969 AND CONTINUING EVERY SIX WEEKS OR SO, SENAT DEPARTMENT OF BUILDING AND HOUSING MEETS WITH OFFICIAL OF GDR MINISTRY OF TRAFFIC TO DISCUSS OUTSTANDING PROBLEMS CONCERNING SENAT PROPOSAL TO CONSTRUCT SECOND HAVEL CANAL LOCK CHAMBER AT SPANDAU. EXISTING LOCK IS TOO SMALL TO PERMIT PASSAGE OF LARGE MODERN BARGES BEING USED ON INTER-GERMAN WATERWAYS. RESPONSIBILITY FOR OPERATING LOCKS RESTS WITH GDR WASSERSTRASSENHAUPTAMT OFFICE. NEW LOCK WILL COST DM 25 MILLION (APPROXIMATELY 10 MILLION DOLLARS) TO BE PAID BY SENAT. FINAL AGREEMENT ON CONSTRUCTION OF LOCK HAS BEEN DELAYED BY GDR ATTEMPT TO INJECT TERMINOLOGY WHICH APPEARED TO ACKNOWLEDGE EAST GERMAN SOVEREIGNTY OVER WATERWAYS SYSTEM. GDR HAS ALSO INSISTED ON USING SUCH FORMULAE AS "BERLIN(WEST)" RATHER THAN "WESTERN SECTORS OF BERLIN" IN AGREEMENT.

C. OPENING OF TELTOW CANAL. FROM TIME OF INITIAL SENAT-GDR NEGOTIATIONS PURSUANT TO QA, SENAT HAS ADVANCED LONG-STANDING DESIDERATUM FOR REOPENING PORTION OF TELTOW CANAL SITUATED IN GDR AS "IMPROVEMENT IN COMMUNICATIONS". MORE RECENTLY, SENAT HAS INSISTED ON GDR AGREEMENT TO NEGOTIATE ON TELTOW CANAL BEFORE CONCLUDING SPANDAU LOCK CONFIDENTIAL

PAGE 03 BERLIN 01873 171402Z

AGREEMENT. CLOSURE OF GDR PORTION TELTOW CANAL IN 1952 HAS RESULTED IN TWO-DAYS DELAY FOR FRG BARGE TRAFFIC TO REACH CANAL HARBOR IN CITY CENTER. IN MEANTIME, PRELIMINARY TALKS ON TELTOW CANAL HAVE TAKEN PLACE BETWEEN GDR DEPUTY FONMIN NIER AND FRG PERMANENT REP GAUS (REFTEL). SENAT PARTICULARLY PLEASED AT THIS DEVELOPMENT WHICH MAY FACILITATE AGREEMENT ON SPANDAU LOCK, AND WHICH CONCEIVABLY COULD SET PRECEDENT FOR GDR ACKNOWLEDGEMENT OF FRG INTEREST IN AND RESPONSIBILITY FOR ASPECTS OF CIVILIAN ACCESS TO BERLIN. IF SUCCESSFUL, FRG WOULD FOOT ESTIMATED DM 250 MILLION BILL FOR RENOVATING CANAL. AS NOTED REFTEL, THERE IS ALSO POSSIBLE RELATIONSHIP BETWEEN AGREEMENT ON TELTOW CANAL AND FAVORABLE CONSID-

ERATION BY FRG OF EXTENSION OF IZT SWING. AGREEMENT.

D. SEWAGE. THERE HAVE BEEN NINE TECHNICAL TALKS IN PAST TWO YEARS BETWEEN SENAT BUILDING AND HOUSING OFFICIALS AND GDR MINISTRY OF TRAFFIC ON RENEWAL OF SEWAGE DISPOSAL AGREEMENT. GDR CURRENTLY RECEIVES 68 PERCENT OF WEST BERLIN'S SEWAGE, CHARGES FOR WHICH WERE ESTABLISHED BY EXCHANGE OF LETTERS WITH SENAT IN 1969. AGREEMENT EXPIRES AT END OF NEXT YEAR AND EAST GERMANS ARE ASKING INCREASE IN PRICE PER CUBIC METER AND INSISTING ON FORMAL AGREEMENT. SENAT WILLING PAY SOME INCREASE BUT NOT AS MUCH AS GDR WANTS. MUTUALLY AGREEABLE COMPROMISE EXPECTED.

3. RESCUE AGREEMENT. SINCE SUMMER 1973, WITH BREAK OF EIGHT MONTHS, REPRESENTATIVES OF SENATOR FOR INTERIOR HAVE MET WITH GDR FONOFF OFFICIALS AT APPROXIMATELY SIX-WEEK INTERVALS TO DISCUSS RESCUE ARRANGEMENTS AT SPREE RIVER BOUNDARY BETWEEN EAST AND WEST BERLIN. (SEANAT BEGAN SUCH TALKS AS RESULT OF DROWNINGS OF TWO WEST BERLIN CHILDREN IN SPREE DURING PERIOD 1972/73, WHEN LIFESAVING EFFORTS FROM WEST BERLIN SIDE WERE NOT PERMITTED BY GDR BORDER GUARDS.) TALKS HAVE BEEN HIGHLY POLITIZED BY GDR AND, AS RESULT, HAVE BEEN INCONCLUSIVE. EAST GERMANS SEEK STATE-TO-STATE TYPE AGREEMENT ON MEASURES TO BE TAKEN TO AVOID INCIDENTS AT SPREE BOUNDARY BUT SENAT, AT REQUEST OF ALLIED POWERS, HAS INSISTED ON EXCHANGE OF LETTERS ONLY.

CONFIDENTIAL

PAGE 04 BERLIN 01873 171402Z

CONFIDENTIAL

PAGE 01 BERLIN 01873 02 OF 02 171458Z

44

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-05 L-01

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 ACDA-05 IO-04 NIC-01 SAJ-01 OMB-01 TRSE-00

DRC-01 HUD-01 DOTE-00 /068 W

----- 023521

R 171315Z OCT 74

FM USMISSION BERLIN

TO SECSTATE WASHDC 4180

INFO AMEMBASSY BONN

USMISSION NATO

CINCEUR

CINCUSAFE  
CINCUSAREUR  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 2 OF 2 BERLIN 1873

CINCEUR FOR POLAD; CINCUSAFE FOR POLAD;  
CINCUSAREUR FOR POLAD

E.O. 11652: GDS  
TAGS: PGOV, WB, GE, GW  
SUBJECT: STATUS REPORT ON SENAT/GDR NEGOTIATIONS

F. RAILWAY CROSSINGS. FOLLOWING SEVERAL ACCIDENTS IN WEST BERLIN AND PROMPTED BY QUESTIONS IN HOUSE OF REPRESENTATIVES, OFFICIALS OF SENAT DEPARTMENT OF ECONOMICS HAVE MET TWICE THIS YEAR WITH EAST GERMAN MINISTRY OF TRAFFIC REPRESENTATIVES TO DISCUSS METHODS OF IMPROVING SAFETY AT RAILWAY LEVEL CROSSINGS IN WEST BERLIN AND OTHER RELATED MATTERS.

G. SUEDEGELAENDE FREIGHT STATION. FOLLOWING FIVE YEARS OF CONFIDENTIAL

PAGE 02 BERLIN 01873 02 OF 02 171458Z

NEGOTIATIONS, AGREEMENT WAS SIGNED IN FEBRUARY 1974 BETWEEN REPRESENTATIVES OF GDR REICHSBAHN AND SENAT DEPARTMENT OF BUILDING AND HOUSING ON CONSTRUCTION LARGE MODERN FREIGHT STATION IN SO-CALLED SUEDEGELAENDE LOCATED IN WEST BERLIN DISTRICT OF SCHOENEBOURG. (THESE NEGOTIATIONS WERE SEPARATE FROM SENAT DISCUSSIONS WITH REICHSBAHN OFFICIALS WHICH TAKE PLACE PERIODICALLY ON PURELY TECHNICAL LEVEL.) AGREEMENT PROVIDED FOR SUBSEQUENT TECHNICAL DISCUSSIONS ON RE-LOCATION OF REICHSBAHN LINES AND OTHER CONSTRUCTION DETAILS, WHICH HAVE GOTTEN UNDERWAY IN PAST FEW WEEKS.

H. TRASH DISPOSAL. TWO YEARS AGO, WEST BERLIN PRIVATE FIRM BERLIN-CONSULT GMBH CONCLUDED TWO-YEAR AGREEMENT WITH GDR STATE-OWNED ENTERPRISE BERGBAU-HANDEL GMBH TO DUMP WEST BERLIN TRASH IN GDR TERRITORY (NOT EAST BERLIN). AGREEMENT WAS MADE FOR RELATIVELY SHORT PERIOD OF TWO YEARS TO DETERMINE WHETHER DUMPING TRASH IN GDR WAS VIABLE FOR LONGER TERM. GDR INSISTED THAT SENAT GUARANTEE PERFORMANCE AND PAYMENT BY WEST BERLIN FIRM THROUGH EXCHANGE OF LETTERS. LETTER EXCHANGE PROVIDED FOR ACCESS TO GDR THROUGH BORDER CROSSING POINT. SENAT ANTICIPATED THAT TWO FIRMS INVOLVED COULD CONCLUDE TWENTY-YEAR AGREEMENT IN JANUARY 1975, PROVIDED ARRANGEMENTS HAD BEEN WORKING SATISFACTORILY WITHOUT ADDITIONAL EXCHANGE OF LETTERS WITH GDR.

HOWEVER, GDR HAS MADE PROVISION FOR NEW CROSSING POINT AND HAS RAISED ECOLOGICAL QUESTIONS, WHICH THEY BELIEVE MAKE NEW EXCHANGE OF LETTERS IMPERATIVE. SENAT DEPARTMENT OF FINANCE OFFICIALS HAVE BEEN MEETING PERIODICALLY ON THIS QUESTION, AND NEW EXCHANGE OF LETTERS LIKELY.

3. COMMENT: AS CAN BE SEEN FROM FOREGOING, GDR HAS TAKEN MIXED APPROACH IN DEALING WITH SENAT. WHEN GDR HAS LITTLE INTEREST IN TOPIC OR SEES POSSIBLE POLITICAL CAPITAL TO BE GAINED FROM DISCUSSIONS, IT HAS TENDED TO INJECT POLITICS AS PART OF STANDARD EASTERN POLICY TO TREAT WEST BERLIN AS A SEPARATE INTERNATIONAL ENTITY. HOWEVER, WHEN IMPORTANT EAST GERMAN FINANCIAL OR TECHNICAL INTERESTS ARE INVOLVED, DISCUSSIONS ARE USUALLY BUSINESS-LIKE.

CONFIDENTIAL

PAGE 03 BERLIN 01873 02 OF 02 171458Z

4. SENAT REPRESENTATIVES ARE AWARE OF GDR TACTICS AND MOTIVATION AND CAN BE EXPECTED TO RESIST MOST EFFORTS BY EAST GERMANS TO POLITICIZE DISCUSSIONS. IN THIS CONNECTION BK/L(73)46, ISSUED LAST YEAR AFTER COORDINATION WITH BONN GROUP AND CAPITALS, HAS PROVED USEFUL TOOL NOT ONLY TO ENSURE THAT SENAT CHANCELLERY KEEPS ALLIES INFORMED AND REQUESTS ALLIED GUIDANCE AND APPROVAL OF NEGOTIATING POSITIONS, BUT TO ENABLE SENAT TO LEAN ON ALLIED SHOULDERS WHEN IT FINDS ITSELF BEING PUSHED TOO HARD BY GDR NEGOTIATORS. SENAT-GDR NEGOTIATIONS ALSO HEAVILY DEPEND ON CLIMATE OF FRG-GDR RELATIONS AND NEGOTIATIONS. FOLLOWING STERILE MARK-TIME SUMMER, DURING WHICH FEA CONTROVERSY CAST SHADOW OVER ALL INNER-GERMAN TALKS AND NEW SCHMIDT GOVERNMENT WAS FEELING ITS OSTPOLITIK WAY, DISCUSSIONS NOW SEEM TO BE PROCEEDING IN BUSINESSLIKE MANNER. MOREOVER, FRG LEVERAGE IS CLEARLY GREATER THAN ANYTHING BERLIN HAS TO OFFER ON ITS OWN (OTHER THAN POLITICAL CONCESSIONS). THIS IS BEST ILLUSTRATED BY INCORPORATION OF TELTOW CANAL PROJECT INTO PACKAGE FRG NOW NEGOTIATING WITH GDR ON SWING CREDIT.SELIGMANN

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 27 JUL 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** BERLIN ACCESS, INTERGOVERNMENTAL COOPERATION, DIPLOMATIC DISCUSSIONS, TRAVEL CONTROLS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 OCT 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** shawdg  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974BERLIN01873  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** D740295-1080  
**From:** BERLIN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19741092/abbrzbzt.tel  
**Line Count:** 258  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** BERLIN 1713  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** shawdg  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 10 APR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <10 APR 2002 by kellew0>; APPROVED <13 MAR 2003 by shawdg>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** STATUS REPORT ON SENAT/GDR NEGOTIATIONS  
**TAGS:** PGOV, WB, GC, GE  
**To:** STATE INFO BONN  
NATO  
CINCEUR  
CINCUSAFE  
CINCUSAREUR  
LONDON  
PARIS

MOSCOW

**Type:** TE

**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005